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The Russian Government Attempts to Improve Surveillance

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Policy and Program Announcements

Approved By:

Morgan Haas

Prepared By:

Marina Muran

Report Highlights:

On March 9, 2010, Chairman of the Russian Government Vladimir Putin signed an Order 299-R and approved an Activity Plan called to improve surveillance and licensing functions in an effort to optimize the delivery of state services in sphere of agriculture. The document does not address funding or provide any concrete government tools for reaching its targets. However, it will be a vehicle which could lead to both opportunities and obstacles for U.S. agricultural exports.

General Information:

On March 9, 2010, Chairman of the Russian Government Vladimir Putin signed an Order 299-R and approved an Activity Plan called to improve surveillance and licensing functions in an effort to optimize the delivery of state services in sphere of agriculture. The text of the Order and the text of the Activity Plan in Russian are available on the site <http://www.government.ru/ru/gov/results/9701/>

Another objective of the Order is to limit authorities of the Federal Veterinary and Phytosanitary Surveillance Service (VPSS) by transferring some of its responsibilities to the local authorities in oblasts. The document envisions that the measures will be implemented in 2010. However, both the text of the Order and the Activity Plan are not concrete and specific. In addition, it does not address funding or provide any concrete government tools for reaching its targets. However, it will be a vehicle which could lead to both opportunities and obstacles for U.S. agricultural exports.

Translation of the Order from March 9, 2010, № 299-R:

1. With an objective to improve oversight control and licensing functions as well as to optimize the delivery of state services in sphere of agriculture, it is necessary to:

Cancel import quarantine permits for quarantine products (quarantine material and quarantine cargo), by substituting the system of import quarantine permits with a system of public notification on the phytosanitary requirements for the production of quarantine product;

Formalize the list of phytosanitary products that are subject to state quarantine-phytosanitary control during import into the territory of the Russian Federation, considering the system of management for phytosanitary risks;

Cancel the requirement that imported quarantine products are accompanied by a quarantine (phytosanitary) certificate when moving through the territory of the Russian Federation;

Formalize the list of phytosanitary threats, inspection techniques, and prohibitions and restrictions imposed by the introduction of plant quarantine, corresponding to the level of phytosanitary risk;

Separation of powers in the sphere of veterinary medicine between federal and local bodies of the Russian Federation that provides for the transition of some powers from the federal body to the local (oblast) authorities of the Russian Federation;

Establish the possibility for the local authority of the Russian Federation to introduce quarantine empowered to the federal body in case the higher ranking official of the Russian Federation fails to take timely measures to introduce quarantine;

Transfer functions regarding conformity assessment of animals and livestock products to veterinary-sanitary requirements to accredited specialists and organizations in a specified order;

Introduce an electronic system for the processing and issuance of accompanying veterinary documents;

Establish notification requirement when production and storage facilities of animal products begin operation.

2. Approve attached Activity Plan to improve oversight control and licensing functions and optimize the delivery of state services provide by the federal bodies of executive power in the sphere of agriculture (hereinafter referred as Activity Plan).

3. In 2010, on a quarterly basis before the 20th of the month that follows the fiscal period, the Ministry of Agriculture will provide a report to the Government Commission on Administrative Reform about the implementation status of the Activity Plan.

4. Heads of the federal executive authorities should take the necessary measures to ensure implementation of the Activity Plan.

5. Modification of the Activity Plan is carried out upon decision of the Government Commission on Administrative Reform without modification of this Order.

Chairman of the Government
The Russian Federation V. Putin

APPROVED

Government order

Russia

on March 9, 2010 № 299-p

P L A N

measures to improve control and oversight and permitting functions

and optimize the delivery of public services provided to federal agencies

executive in agriculture

| | Term introduction to the Government | Responsible |
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| | Russia | |
| 1. Develop a draft federal law aimed at improvement of legal regulation in the field of plant quarantine, the optimization of functions and procedures related to plant quarantine and state quarantine phytosanitary quarantine on importation of products into the territory of Russia, as well as streamlining the procedures relating to compliance Russia Federation with its obligations to ensure the safety of quarantine phytosanitary products for export (hereinafter - the federal law on the improvement of legal regulation in the field of plant quarantine), including: | May 2010 | Ministry of Agriculture, Ministry of Economic Development, Ministry of Justice Federal Antimonopoly Service interested federal executive bodies |
| • definition of goals and objectives of the state quarantine phytosanitary control | | |
| • establishing a list of cases where legal regulation in this area can be regulations | | |
| • clarifying the concepts of "rules of plant quarantine and plant quarantine regulations to ensure" that apply to the appropriate technical regulations, as well as the level of normative act, which they claim | | |
| • formation and maintenance of the official registry (database) of the phytosanitary requirements of Russia to the quarantine of products, regulated articles, regulated goods (hereinafter - the regulated products), including those imported into the territory of Russia, with accommodation | | |
| • relevant information on the official site on the Internet | | |
| • the formation and maintenance of the registry phytosanitary requirements for the quarantine of products exported from the territory of Russia, with the deployment of relevant information on the official site on the Internet | | |
| • consolidation and detail the mechanism of decision-making on the introduction of plant quarantine | | |
| • formation and maintenance of the official roster of phytosanitary quarantine zones established on the territory of Russia, with the deployment of relevant information on the official site on the Internet | | |
| • union office setting (elimination) quarantine zone and the establishment of phytosanitary (cancellation) quarantine phytosanitary regime with powers to impose (withdrawal) quarantine | | |
| • and their consolidation in the Russia Federation as referred by public authorities of RF subjects for | | |
| • establishing the possibility of co-financing from the federal budget conducted by economic entities of the eradication of foci of infection (pollution) facilities regulated quarantine sites | | |
| • provision of economic subjects of human alternative analysis of samples and appeal against the imposition of quarantine of plants, if such | | |

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| <p>decision involves quarantine facilities used by such economic entities</p> | | |
| <ul style="list-style-type: none"> abolition of quarantine (phytosanitary) certificates issued for products delivered from quarantine phytosanitary areas, and establishing provisions to the effect that in case of declaring the plant quarantine quarantine party products, typical for the quarantine pest, formed in the pest quarantine area can be removed | | |
| <ul style="list-style-type: none"> from it (if its export is not prohibited) under a permit issued by the authorized state body | | |
| <ul style="list-style-type: none"> abolition of the requirement accompanied quarantine products, including imported into the territory of Russia, quarantine (phytosanitary) certificate while moving through the territory of Russia | | |
| <ul style="list-style-type: none"> a ban on checks at businesses phytosanitary documents officials, with the exception of officials of the federal executive body for the plant quarantine | | |
| <ul style="list-style-type: none"> establishing the intensity of state phytosanitary control on importation into the territory of Russia of products, which must be accompanied by a phytosanitary certificate, depending on the level of confidence in the system corresponding quarantine phytosanitary certification | | |
| <ul style="list-style-type: none"> elimination of the requirement to hold a primary (at the state border of Russia) phytosanitary inspection upon importation into the territory of Russia under quarantine products, which should not be accompanied by a phytosanitary certificate, and the establishment of opportunities for phytosanitary control in places of delivery in the form of a visual inspection, which resulted in the need for a Sampling and analysis of the delayed goods | | |
| <ul style="list-style-type: none"> replacement of the system of import quarantine system permits public notice of the charges against the products of Phytosanitary Requirements | | |
| <ul style="list-style-type: none"> shortening of the issuance of phytosanitary certificate to 3 working days | | |
| <ul style="list-style-type: none"> securing opportunities of re-registration of phytosanitary certificate without conducting additional studies within 30 days from the date of its issuance | | |
| <ul style="list-style-type: none"> provision of non-governmental organizations accredited to the right services in the field of plant quarantine, including the establishment of phytosanitary condition of regulated goods and regulated facilities, as well as for their decontamination | | |
| <p>2. Develop a draft federal law on amendments to the Code of Administrative Offenses of the refinement of offenses and the strengthening of administrative responsibility for violations of law Russia in the field of plant quarantine</p> | May 2010 | Ministry of Agriculture, Ministry of Justice |
| <p>3. Changes in the individual decisions of the Government of Russia in part to bring them into conformity with federal law on the improvement of legal regulation in the field of plant quarantine, including:</p> | within 30 days after the official publication of the federal law on the improvement of legal regulation in the field of plant quarantine | |
| <ul style="list-style-type: none"> Decree of the Government of Russia on August 3, 1996 № 924 "On the power and means to a unified state system of prevention and liquidation of emergency situations" | | Ministry of Agriculture, Ministry of Emergency Situations, interested federal executive bodies |
| <ul style="list-style-type: none"> Decree of the Government of Russia on April 8, 2004 Number 201 "Issues of the Federal Service for Veterinary and Phytosanitary Surveillance" | | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| <ul style="list-style-type: none"> Decree of the Government of Russia on June 30, 2004 № 327 "On Approval of the Federal Service for Veterinary and Phytosanitary Surveillance" | | |
| <ul style="list-style-type: none"> Decree of the Government of Russia on February 2, 2005 № 50 "On the application of tools and methods for monitoring the implementation of passage of persons, vehicles, cargoes, goods and animals across the state border of Russia" | | Ministry of Agriculture, Federal Customs Service, Federal Agency for State Boarder Infrastructure Development interested federal executive bodies |
| <ul style="list-style-type: none"> RF Government Decree of 21 February 2008 № 109 "On the definition of lists of points of the border crossing Russia, specially equipped and intended for importation into the territory of Russia of animals, animal products and feed products under quarantine (quarantine material, quarantine the cargo) | | |
| <ul style="list-style-type: none"> Decree of the Government of Russia on June 12, 2008 № 450 "About the Ministry of agriculture of Russia" | | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| <ul style="list-style-type: none"> Decree of the Government of Russia on June 26, 2008 № 480 "On approval of the Rules submitted to the customs authorities at checkpoints across the state border of Russia documents necessary for the implementation of other controls other than customs controls" | | Ministry of Agriculture, Federal Customs Service, Federal Agency for State Boarder Infrastructure Development (Rosgranitsa). |

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| | | interested federal executive bodies |
| <ul style="list-style-type: none"> RF Government Decree of 20 November 2008 № 872 "On approval of the Rules of control at checkpoints across the state border Russia" | | |
| 4. Preparation of the draft decree of the Government of Russia on the resolution repealing the RF Government dated 23 April 1992 № 268 "On the State Service for Plant Quarantine in Russia" | within 30 days after the official publication of the federal law on the improvement of legal regulation in the field of plant quarantine | Ministry of Agriculture to |
| 5. Preparation of a draft Government executive order approving the plan for the phased introduction in 2010 - 2012 accreditation systems professionals and organizations providing services in the field of plant quarantine, including the establishment of quarantine phytosanitary products and quarantine facilities, as well as their Decontamination | April 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| 6. Drafting of Government executive order on approving the list of products subject to phytosanitary control on importation into the territory of Russia, structured in accordance with the commodity nomenclature of foreign economic activities and the national classification of products | September 2010 | Ministry of Agriculture to |
| 7. A report to the Government on the implementation of measures to introduce a system of phytosanitary regulations and controls on the basis of pest risk management, including the legal and methodical maintenance of this system, including: | November 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service |
| <ul style="list-style-type: none"> adoption of a methodology for assessing risks and phytosanitary regulations published results of this assessment | | |
| <ul style="list-style-type: none"> forming a list of quarantine facilities and phytosanitary risks, taking into account the risks and phytosanitary procedures to establish the corresponding prohibitions and restrictions applicable to the introduction of quarantine | | |
| <ul style="list-style-type: none"> forming a list of quarantine product subject to assessment of phytosanitary risk and an indication of quarantine facilities, which the corresponding product type can be infected (clogged) and the necessary and sufficient means (methods) to identify such exposure, and decontamination | | |
| <ul style="list-style-type: none"> establishing staggered terms of sampling and analysis of certain types of products under quarantine specific quarantine objects, they may be infected (contaminated) | | |
| 8. A report to the Government of the casting arrangement for border crossing Russia individuals, vehicles, cargoes, goods and animals, as well as rules for the transport of goods in conformity with federal law on the improvement of legal regulation in the field of plant quarantine | November 2010 | Ministry of Transport, Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| 9. A report to the Government on the implementation of activities aimed at developing an information management system in the field of plant quarantine, including the formation and maintenance of the registry, under federal law on the improvement of legal regulation in the field of plant quarantine as well as establishment of public notification of phytosanitary requirements for imported into the territory of Russia under quarantine products | December 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service |
| 10. A report to the Government for bringing into compliance with federal law on the improvement of legal regulation in the field of plant quarantine instruments and other documents in the field of plant quarantine, including amending the acts of federal executive bodies, as well as in acts of executive authorities of the USSR and the RSFSR on issues of plant quarantine, used in Russia, and (or) declaring null and void or not operating on the territory of Russia of such acts | December 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| 11. Develop a draft federal law on amendments to some legislative acts of Russia in connection with the improvement of public administration in the field of veterinary medicine, in part: | March 2010 | Ministry of Agriculture, Ministry of Regional Development, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| <ul style="list-style-type: none"> improve the separation of powers in the field of veterinary medicine between the executive authorities, including consolidation of the federal bodies of executive authority powers: <ul style="list-style-type: none"> to ensure the safety of veterinary import and export of animals, animal products, fodder, feed additives and medicines for animals (including certification of the organizations, the issuance of veterinary accompanying documents, permits, prohibitions and restrictions the import of animals, animal products, fodder, feed additives and medicines for animals) | | |
| <ul style="list-style-type: none"> the introduction of quarantine on the territory of Russia as a whole, as well as in 2 or more subjects of Russia <ul style="list-style-type: none"> to provide medicines for the animals in order to hold antiepidemic measures against the highly dangerous animal diseases to verify compliance with the veterinary legislation of Russia in carrying out economic activities at facilities under the jurisdiction of the federal executive bodies exercising powers in the sphere of defense, internal affairs, penal, public safety and security of Russia | | |
| <ul style="list-style-type: none"> registration of medicines and feed additives for animals | | |
| <ul style="list-style-type: none"> the organization of monitoring of epizootic and veterinary territory of Russia | | |
| <ul style="list-style-type: none"> transfer for the implementation of the public authorities of RF subjects powers of Russia the introduction of quarantine within the territory of the RF subject <ul style="list-style-type: none"> to verify compliance with the veterinary legislation of Russia in carrying out economic activities at the sites (except the powers assigned to federal bodies of executive power) | | |

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| <ul style="list-style-type: none"> – for the monitoring of epizootic situation of the territory of the RF subject • consolidation of the authorized federal bodies of executive power law involving federal forces and means to eliminate the threat of proliferation in the RF subject of quarantine and especially dangerous animal diseases | | |
| fastening tools of the federal monitoring of bodies of state power of RF subjects delegated powers Russia in the field of veterinary medicine, including in part: | | |
| <ul style="list-style-type: none"> • appointment of the executive authority of the RF subject, exercising delegated powers, the highest official of the RF subject to submission of the federal executive body and removal from office, in consultation with the Federal executive authority • determining the structure of the executive authorities of Russia in the field of veterinary medicine, exercising delegated powers, the highest official of the RF subject to agreement with the federal executive body • quarantine on the territory of the RF subject in the case of failure of the highest official of the RF subject of timely action to quarantine • referring to the powers of state power of RF subjects related to joint management undertaken by the office is independently at their own expense, office: <ul style="list-style-type: none"> – to arrange for the provision of veterinary services, including the issuance of veterinary accompanying papers (except exports and imports) – for the antiepidemic measures, including confiscation of animals and (or) animal products • eliminating the need to obtain certificates of public veterinary supervision in the provision of land for construction organizations in the production and storage of animal products • establishing the rule that supervision of compliance with veterinary standards and regulations at construction sites shall not representatives of veterinary services, as authorized officials, with responsibility for implementation of the state construction supervision • establishing a notification about the start of the activities of enterprises for production and storage of animal products | | |
| 12. Drafting of the RF Government decree on the establishment of order to attract the federal forces and means to eliminate the threat of proliferation in the RF subject of quarantine and especially dangerous animal diseases | October 2010 | Ministry of Agriculture, Ministry of Finance, interested federal executive bodies |
| 13. Changes to the individual decisions of the Government of Russia in part to bring them into conformity with federal law on amendments to some legislative acts of Russia in connection with the improvement of governance in the field of veterinary medicine, including: | within 30 days after the official publication of the Federal Law on Amendments to Certain Legislative Acts of Russia in connection with improving governance in the field of veterinary | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| <ul style="list-style-type: none"> • Decree of the Government of Russia on April 8, 2004 Number 201 "Issues of the Federal Service for Veterinary and Phytosanitary Surveillance" • Decree of the Government of Russia on June 30, 2004 № 327 "On Approval of the Federal Service for Veterinary and Phytosanitary Surveillance" • Decree of the Government of Russia on May 16, 2005 № 303 "On the delimitation of powers of federal bodies of executive power in the field of biological and chemical safety of Russia" • Decree of the Government of Russia on January 26, 2006 № 45 "On organization of licensing of certain activities" • RF Government Decree of July 6, 2006 № 416 "On approval of Provision on licensing of pharmaceutical activity" • Decree of the Government of Russia on June 12, 2008 № 450 "About the Ministry of agriculture of Russia" • Decree of the Government of Russia on July 16, 2009 № 584 "About the beginning of the notification procedure of certain types of business" | | |
| 14. Drafting of the RF Government decree on the abolition of certain provisions of the RF Government in connection with the adoption of the Federal Law on Amendments to Certain Legislative Acts of Russia in connection with the improvement of governance in the field of veterinary medicine, including: | within 30 days after the official publication of the Federal Law on Amendments to Certain Legislative Acts of Russia in connection with the improvement public administration in the field of veterinary | Ministry of Agriculture, interested federal executive bodies |
| <ul style="list-style-type: none"> • RF Government decree dated October 29, 1992 № 830 "About the State Veterinary Service of Russia for the protection of the territory of Russia of contagious animal diseases from foreign countries" • RF Government decree dated June 19, 1994 № 706 "On Approval of the state veterinary control in Russia," | | |
| 15. Development of methods for determining the total amount of subventions regional budgets allocated for the implementation of the public authorities of RF subjects to carry out certain powers of Russia in the field of veterinary medicine | June 2010 | Ministry of Agriculture, Ministry of Regional Development, Ministry of Finance, interested federal executive bodies |
| 16. Development of the order of spending and accounting of funds for the provision of subventions to regional budgets allocated for the implementation of the public authorities of RF subjects to carry out certain powers of Russia in the field of veterinary medicine | June 2010 | Ministry of Agriculture, Ministry of Regional Development, Ministry of Finance, interested federal executive bodies |
| 17. Drafting of a federal law aimed at improvement of legal regulation in the field of veterinary medicine and optimization of state veterinary control and surveillance (hereinafter - the federal law on the improvement of legal regulation in the field of veterinary medicine), including: | May 2010 | Ministry of Agriculture, Ministry of Economic Development |

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| <ul style="list-style-type: none"> fastening system of accreditation of veterinary laboratories, specialists, authorized to issue Veterinary accompanying documents, as well as professionals with a mandate to an external veterinary supervision in organizations, involving in this system of specialists as public institutions and enterprises, and private professionals and organizations regulate the implementation of quarantine measures, including consolidating the list of possible restrictions on the circulation of their products to the conditions of the quarantine regime reduce the cost of economic entities to undergo the procedures relating to the establishment of a veterinary supervised goods and issuance of veterinary accompanying documents establishment registration deadline (with no need for laboratory research supervised cargo) veterinary supporting documents in one day increase the duration of veterinary accompanying documents, depending on the type of their products introduction of an electronic system for processing and issuing of veterinary accompanying documents abolition of the requirement to obtain consent of Chief Veterinary Inspector of RF subjects to move their products to Russia between the subjects (except for live animals) exception of veterinary services of RF subjects from decision-making in the field of importing their products to (in terms of abolition petitions Chief State Veterinary Inspector of the RF subject as a condition for issuing permits for importation of goods secure accommodation), except live animals and animal feeds, import permit which should be issued in keeping with the executive body of the RF subject in the field of veterinary medicine regulation of matters of the state veterinarian in enterprises carrying out activities in slaughter, processing and storage of animal products establishment of the indefinite nature of the registration of feed additives regulation of the import samples of feed additives for production testing, as well as simplification of procedures for obtaining permission to import samples of feed additives for registration tests in respect of unproductive animals abolition of import licenses for feed and feed additives in industrial production, the last heat treatment for non-productive animals cancellation of permits for the export of feed and feed additives produced industrially differentiation procedures for the registration of feed additives, depending on the novelty of use of active or auxiliary substances, technologies, equivalence pre-registered feed additives, as well as the level of potential danger to animal feed additives establishment of security requirements, which are checked for compliance with feed additives for registration, identification of necessary and sufficient registration tests, as well as the cost of such tests securing registration lines Genetically modified organisms as well as the abolition of state registration of feed including those containing Genetically Modified Organisms | | Federal Antimonopoly Service interested federal executive bodies |
| 18. Develop a draft federal law on amendments to the Code of Administrative Offenses of the refinement of offenses and the strengthening of administrative responsibility for violations of law Russia in the field of veterinary | May 2010 | Ministry of Agriculture, Ministry of Justice |
| 19. Changes to the individual decisions of the Government of Russia in part to bring them into conformity with federal law on the improvement of legal regulation in the field of veterinary medicine, including: | within 30 days after the official publication of the federal law on the improvement of legal regulation in the field of veterinary medicine | |
| <ul style="list-style-type: none"> Decree of the Government of Russia on August 3, 1996 № 924 "On the power and means to a unified state system of prevention and liquidation of emergency situations" Decree of the Government of Russia on August 6, 1998 № 898 "On Approving the rendering of veterinary services" Decree of the Government of Russia on Dec. 21, 2000 № 987 "On State Supervision and Control in the field of quality assurance and food safety" | | Ministry of Agriculture, Ministry of Emergency Situations, interested federal executive bodies |
| 20. Preparation of the draft decree of the Government of Russia on the resolution repealing the RF Government January 18, 2002 № 26 "On State Registration feeds derived from Genetically Modified Organisms | within 30 days after the official publication of the federal law on the improvement of legal regulation in the field of veterinary medicine | Ministry of Agriculture, interested federal executive bodies |
| 21. Drafting of the RF Government decree on the establishment of the registration of lines of genetically modified organisms used in the manufacture of animal feeds | within 30 days after the official publication of the federal law on the improvement of legal regulation in the field of veterinary medicine | Ministry of Agriculture, interested federal executive bodies |
| 22. Development of the draft decree of the Government of Russia to move to the issuance of veterinary accompanying documents in electronic form in 2010 - 2012 | April 2010 | Ministry of Agriculture, Ministry of Mass Communications, |

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| | | interested federal executive bodies |
| 23. Preparation of a draft Government executive order approving the plan for the phased introduction in 2010 - 2012 a system of accreditation of veterinary laboratories, specialists, authorized to issue Veterinary accompanying documents, as well as professionals with a mandate to an external veterinary supervision in organizations, involving in this system as a Professional government agencies and organizations, both public and private professionals and organizations | April 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| 24. A report to the Government on the implementation of measures for the transition to a system of technical regulation in the field of veterinary medicine | April 2010 | Ministry of Agriculture, Ministry of Industry and Trade, Ministry of Economic Development interested federal executive bodies |
| 25. A report to the Government on the implementation of measures to create a consolidated list of laboratory studies in the field of veterinary medicine | June 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
| 26. A report to the Government for bringing into compliance with federal law on the improvement of legal regulation in the field of veterinary instruments and other documents in the field of veterinary medicine, including amending the acts of federal executive bodies, as well as the acts of the executive authorities of the USSR and the RSFSR for veterinary use in Russia, and (or) declaring null and void or not operating on the territory of Russia of such acts | December 2010 | Ministry of Agriculture, Ministry of Economic Development Federal Antimonopoly Service interested federal executive bodies |
